

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 USIE-00 CIAE-00 PM-04
INR-07 L-03 ACDA-07 NSAE-00 PA-01 SS-15 PRS-01
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O 031821Z JUN 77

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4004

SECDEF WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 NATO 04666

E.O. 11652: GDS

TAGS: CSCE, NATO, MILI

SUBJECT: CSCE/CBMS: ALLIED SUGGESTIONS FOR ISD/141 (LONG
CBMS PAPER)

REF: (A) NATO 4055 (DTG 251824Z MAY 77), (B) STATE 038922
(DTG 191726Z FEB 77)

SUMMARY: THE FOLLOWING CONTRIBUTIONS HAVE BEEN MADE TO
ISD/141 (LONG CBMS PAPER):

---- 1. NORWEGIAN SUGGESTIONS FOR ADDITIONAL CBMS THEMES;

---- 2. UK PROPOSAL FOR CATEGORIZING POSSIBLE NEW CBMS
PROPOSALS;

---- 3. FRG DRAFT TEXT TO DEVELOP AND ENLARGE CBM PRO-
VISIONS ON NOTIFICATION OF MANEUVERS.

ACTION REQUEST: WE WOULD APPRECIATE, IF POSSIBLE, PRE-
LIMINARY WASHINGTON GUIDANCE IN TIME FOR JUNE 7 POLADS
MEETING. END SUMMARY.

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1. NORWEGIAN SUGGESTIONS FOR ADDITIONAL CBMS THEMES:

NORWEGIAN DELEGATION HAS CIRCULATED FOLLOWING SUGGESTED
CBMS THEMES FOR USE AT BELGRADE WHICH MIGHT BE INCORPORA-
TED INTO ISD/141. BEGIN TEXT:

NATO STATES HAVE TENDED TO GO BEYOND THE MINIMUM PRO-

VISIONS IN ORDER TO GENERATE CONFIDENCE MOMENTUM. THE EASTERN STATES HAVE STAYED CLOSER TO MINIMUM IMPLEMENTATION.

THE EASTERN STATES HAVE ADHERED TO THE PRACTICES OF INVITING OBSERVERS ONLY FROM THE NEIGHBOURING COUNTRIES. NATO STATES HAVE INVITED OBSERVERS FROM A BROADER SPECTRUM OF CSCE PARTICIPANTS.

THE EASTERN STATES HAVE NOT TILL NOW ACCEPTED ANY INVITATIONS TO OBSERVE NATO MANOEUVRES. ACCORDING TO THE FINAL ACT EXCHANGE OF OBSERVERS IS TO TAKE PLACE IN A SPIRIT OF RECIPROCITY. END TEXT.

2. COMMENT: WE BELIEVE THAT NORWEGIAN THEMES USEFULLY SUPPLEMENT THOSE SUGGESTED BY US IN REF B, THOUGH NORWEGIAN LANGUAGE MIGHT BE STREAMLINED TO BRING IT CLOSER INTO LINE WITH US FORMULATIONS. END COMMENT.

3. UK PROPOSAL FOR CATEGORIZING POSSIBLE NEW CBMS PROPOSALS:

FOLLOWING UP ON HIS SUGGESTION AT MAY 20 POLADS MEETING (REF A) THAT ALLIES BEGIN TO ESTABLISH PRIORITIES AMONG NEW PROPOSALS, UK REP HAS CIRCULATED FOLLOWING PAPER: BEGIN TEXT:

1. WE BELIEVE THAT THE POLITICAL COMMITTEE SHOULD NOW ATTEMPT TO CATEGORISE POSSIBLE PROPOSALS TO DEVELOP THE CBM PROVISIONS OF THE FINAL ACT. IN DOING SO, WE SUGGEST CONFIDENTIAL

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THAT THE COMMITTEE CONSIDERS THE FOLLOWING CATEGORIES:

-- (I) PROPOSALS WHICH NATO DELEGATIONS MIGHT WISH TO ADVANCE;

--(II) PROPOSALS WHICH NATO DELEGATIONS COULD SUPPORT WITHOUT NECESSARILY TAKING THE INITIATIVE; AND

--(III) PROPOSALS, WHICH WHILE NOT OBJECTIONABLE, AT THE MOMENT DO NOT ATTRACT MUCH ENTHUSIASM.

2. WE WOULD PLACE POSSIBLE PROPOSALS IN THESE CATEGORIES AS FOLLOWS:

CATEGORY I:

(A) PROPOSALS TO INCREASE THE COMMITMENT TO NOTIFY SMALLER-SCALE MILITARY MANOEUVRES; AND

(B) PROPOSALS TO IMPROVE THE TREATMENT OF OBSERVERS ALONG THE LINES OF PARAGRAPH 6(B) ON PAGE 3 OF THE ANNEX TO C-M(77)29.

CATEGORY II:

(C) PROPOSALS TO LOWER THE THRESHOLD FOR THE DEFINITION OF MAJOR MILITARY MANOEUVRES AS DISTINCT FROM (A) ABOVE (WE RECOGNISE THAT THERE IS A CLOSE CONNECTION BETWEEN (A) AND (C), BUT BELIEVE THAT ANY ATTEMPT TO ALTER THE THRESHOLD IS VULNERABLE TO THE CHARGE THAT THE FINAL ACT IS BEING ALTERED);

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(D) PROPOSALS DESIGNED TO INCREASE THE WILLINGNESS OF PARTICIPATING STATES TO INVITE AND DESPATCH OBSERVERS TO MANOEUVRES; AND

(E) PROPOSALS TO EXTEND THE TIME-FRAME FOR THE NOTIFICATION OF MAJOR MILITARY MANOEUVRES.

CATEGORY III:

(F) PROPOSALS TO EXTEND THE CONTENT OF NOTIFICATION OF MAJOR MILITARY MANOEUVRES; AND

(G) PROPOSALS RELATING TO THE NOTIFICATION OF MAJOR MILITARY MOVEMENTS.

3. WITH RESPECT TO THE STRENGTHENING OF THE COMMITMENT TO NOTIFY SMALLER-SCALE MILITARY MANOEUVRES, WE BELIEVE THAT

THIS COULD BEST BE SECURED THROUGH PROPOSALS COMBINING
(I) A DEFINITION OF "OTHER MILITARY MANOEUVRES" ALONG THE
LINES OF THE DUTCH PROPOSAL OF 21 JANUARY (USNATO 0386,
DTG 241638Z JAN 77) OR THE GERMAN PROPOSAL OF 18 MARCH
(SEPTEL), AND (II) A TIGHTENING OF THE COMMITMENT TO
NOTIFY SMALLER-SCALE MANOEUVRES EG BY USING THE VERY
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"WILL" IN A TEXT WHICH IN OTHER RESPECTS WOULD MERELY
RE-AFFIRM THE RELEVANT PROVISION IN THE FINAL ACT. END
TEXT.

4. COMMENT: WE BELIEVE WE SHOULD SUPPORT UK INITIATIVE
AS A USEFUL DEVICE TO BEGIN PREPARATION OF A LISTING OF
NEW PROPOSALS IN ORDER OF PRIORITY.

5. FRG DRAFT TEXT TO DEVELOP AND ENLARGE CBM PROVISIONS
ON NOTIFICATION OF MANEUVERS:

GERMAN DELEGATION HAS CIRCULATED FOLLOWING TEXT. BEGIN
TEXT.

REMARKS: IN ORDER TO MAKE OUR DISCUSSION ON THE DEVELOP-
MENT AND ENLARGEMENT OF THE EXISTING CBM PROVISIONS IN
BELGRADE MORE CONCRETE AND IN ORDER TO FACILI-
TATE A POSSIBLE TABLING OF WESTERN INITIATIVES, WE SUGGEST
TO INCLUDE DRAFT TEXTS INTO ISD/141.

IT IS NOT OUR INTENTION TO PREJUDICE IN ANY WAY THE
DECISION - WHICH CAN ONLY BE TAKEN IN BELGRADE IN VIEW OF
THE OVERALL SITUATION - WHETHER OR NOT TO INTRODUCE SUCH
TEXTS.

IN DRAFTING THE FOLLOWING TEXT WE HAVE TRIED TO KEEP AS
CLOSE AS POSSIBLE TO THE RELEVANT TEXT OF THE FINAL ACT
WHICH PROVIDES "THAT THE EXPERIENCE GAINED BY THE IMPE-
MENTATION OF THE PROVISIONS ..., TOGETHER WITH FURTHER
EFFORTS, COULD LEAD TO DEVELOPING AND ENLARGING MEASURES
AIMED AT STRENGTHENING CONFIDENCE."

DRAFT TEXT:

THE REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN
AFFAIRS OF THE STATES PARTICIPATING IN CSCE

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-- REFERRING TO THE PROVISION ON THE PRIOR NOTIFICATION OF MAJOR MILITARY MANOEUVRES CONTAINED IN THE DOCUMENT ON CONFIDENCE-BUILDING MEASURES AND CERTAIN ASPECTS OF SECURITY AND DISARMAMENT OF THE FINAL ACT OF HELSINKI

-- NOTE, THAT IN IMPLEMENTING THIS PROVISION, THE PARTICIPATING STATES WILL ALSO INCLUDE MANOEUVRES INVOLVING A TOTAL STRENGTH OF BETWEEN 10,000 AND 25,000 TROOPS TO THE EXTENT THAT THESE MANOEUVRES CORRESPOND IN ALL OTHER RESPECTS TO THE PROVISION ON THE PRIOR NOTIFICATION OF MAJOR MILITARY MANOEUVRES

-- THEY FURTHER NOTE THAT, IN IMPLEMENTING THIS PROVISION, NOTIFICATION WILL BE GIVEN 30 TO 60 DAYS PRIOR TO THE BEGINNING OF THE MANOEUVRES, OR, IF A MANOEUVRE IS SCHEDULED AT SHORTER NOTICE AS SOON AS POSSIBLE PRIOR TO ITS BEGINNING

-- THEY ALSO NOTE THAT, IN IMPLEMENTING THIS PROVISION, THE PARTICIPATING STATES WILL MAKE AVAILABLE ADDITIONAL INFORMATION CONCERNING THE MANOEUVRES. THIS INFORMATION WILL COMPRISE ESPECIALLY THE DESIGNATIONS OF THE MILITARY UNITS TAKING PART IN THE MANOEUVRES AS WELL AS INFORMATION ON THE TYPES AND NUMBERS OF MAJOR MILITARY EQUIPMENT (TANKS, ARTILLERY, MISSILE LAUNCHERS, SHIPS, BOATS, AIRCRAFT)." END TEXT. BENNETT

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